



## Independent regional climate change assessment

# Key opportunities for climate ambition and implementation



- It is important to emphasize the high exposure and vulnerability of civil society and public infrastructure, such as roads, energy, drinking water and agricultural (irrigation) infrastructure, to the impacts of climate change.
- Costa Rica should concentrate its efforts on taking advantage of development opportunities that favor synergies between mitigation and adaptation in climate action.
- Costa Rica faces the challenge of advancing in the environmental field without significantly increasing in public investment. It has the opportunity to take advantage of climate financing by promoting energy efficiency in residential and industrial sectors, and through public and private investment in energy saving technologies.

Costa Rica has overlooked fundamental aspects in its path towards green growth, particularly in the management of solid waste and agrochemicals, controlling carbon emissions in the transportation sector, and planning territorial development. Climate variability and change exacerbate the weaknesses of the current growth and planning strategy, jeopardizing past achievements and hindering the fulfillment of new goals.



**Climate Justice** 

### **Climate policy instruments**

In compliance with the United Nations Framework Convention on Climate Change (UNFCCC) and the Paris Agreement, the countries parties have developed regulatory instruments, institutional and budgetary arrangements to address the effects of climate change at the national level. The following is a list of some of the instruments that frame climate action at the domestic level:

NDC	1st NDC (Updated submission), 2020 1st NDC, 2016				
Target 2030 2050	Costa Rica commits to an absolute maximum of 9.11 MtCO,e of net emissions in 2030. Costa Rica commits to an absolute maximum net emissions budget for the period 2021 to 2030 of 106.53 MtCO,e.				
BUR	2 BUR (2015, 2019)				
LTS	LTS, 2019				
NC	4 National Communications (2000, 2009, 2014, 2021)				
NPA	National Climate Change Adaptation Plan of Costa Rica 2022 - 2026, 2022.				
Laws relevant to climate change	-Law No. 9518 on incentives and promotion of electric transportation and application of Decrees 41092 and 42489Law No. 9366 on Railway Electrification -Regulation on the Efficient Use of Energy (Law No. 7447)Forestry Law (Law No.7575) -Energy Law (Law No. 7200)				





## **Context**



Population of **5.14 million** of inhabitants (2021). Source: World Bank., 2022



2% of the population recognized as belonging to or descending from Indigenous People.

Source: ECLAC, 2021



Emissions per capita
3 tCO2e/capita.
Source: MINAE, 2021



#### SOCIOECONOMIC



81.66%

Inhabitants in urban areas 2021



Regional average

81.2%

0.81%

Human
Development Index 2021
Source: UNDP, 2022



0.75%

12,509 usps



GDP per capita in 2021 Source: World Bank, 2022

8,340 usps

17.3%

Poverty 2021 Source: ECLAC 2022



32%

0.5



**Gini index** income inequality in 2021

Source: ECLAC, 2022

0.46

#### **HABITAT AND ENVIRONMENT**



Deaths attributed to air pollution

19 23 per 100,000 inhabitants.

Source: IHME, 2020



Surface of **native forests 16.6%** of the total area of Costa Rica. **(463,000 km²** in 2021) Source: MINAE, 2022





# Adaptation and vulnerability

With the signing of the Paris Agreement, the parties committed to increase capacity to adapt to the adverse effects of climate change and build climate resilience, as well as to promote low-GHG development.



The current strategies recognize the lack of planning and its connection to environmental protection, emphasizing the inclusion of adaptation criteria in land use, marine and coastal planning at different scales, and the need to integrate environmental considerations in the planning process.



#### KET OPPORTUNITIES

The NDCs define priority sectors based on an Ecosystem-based approach. In addition, it is proposed to implement a Green and Inclusive Development Strategy, to increase forest coverage, and consolidate the Payment for Environmental Services program (PES) and the National Biological Corridors and Wildlife Protected.

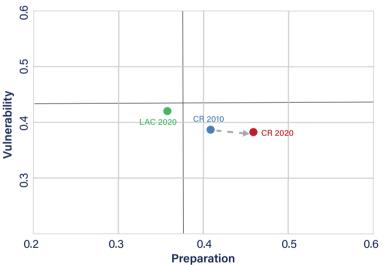
#### 3.1 Vulnerability and preparedness

According to the methodology developed by the University of Notre Dame (ND-GAIN Country Index¹) to establish the degree of vulnerability of countries in relation to their degree of preparedness, Costa Rica shows intermediate levels for Vulnerability, but shows a certain degree of progress in its level of preparedness from 2010 to the present.

The dark blue dot represents the start year 2010, the red dot the final year 2020 and the green dot represents the regional average for 2020.

The vertical axis shows the vulnerability score, and the horizontal axis shows the readiness score for the count

# Figure 1. Comparative resilience 2010-2020.



Source: Prepared by the authors based on ND-GAIN, 2023.

The ND-GAIN country index summarizes a country's vulnerability to climate change and other global challenges combined with its preparedness to improve resilience. It aims to help governments, businesses and communities better prioritize investments for a more efficient response to the immediate global challenges ahead. According to this methodology, vulnerability measures a country's exposure, sensitivity and adaptive capacity to the negative effects of climate change, considering six life-supporting sectors: food, water, health, ecosystem services, human habitat and infrastructure. On the other hand, preparedness measures a country's capacity to leverage investments and turn them into adaptation actions, considering three components: economic preparedness, governance preparedness and social preparedness. https://gain.nd.edu/our-work/country-index/

Figure 2. Examples of changes observed in Costa Rica.



Between 1960 and 2017, there was an increase of 0.2 °C compared to the base period between 1900 and 1959.

Sources: PEN, 2020; NDC, 2022.



Since 1960, the country has experienced a general decline in average monthly precipitation.



In the decade from 1988 to 1997 hydrometeorological events lasted an average of 4.4 days, from 2008 to 2019 that figure reached 8.9 days.

#### Figure 3. Projected impacts.

# WATER RESOURCES

In 2019, the country's water springs experienced a reduction of 20%, affecting about 500 thousand people in the Metropolitan Area. For the period 2070-2099, projected changes show reduction values between 10 to 85%, depending on the region of the country.

# AGRICULTURAL SECTOR

Between 1988 and 2019, the sector recorded 5,994 negative effects by natural phenomena, 98.8% attributable to hydrometeorological events. Between 1988 and 2015, the losses in this sector were estimated at 460 million USD for damages associated with extreme events.

#### **INFRASTRUCTURE**

From 2016 to 2020, the economic losses by natural disasters amounted to USD \$820 million, an increase of 266%, mainly because of hurricane Otto and tropical storm Nate.



#### **BIODIVERSITY**

An increase in the impacts of extreme weather events and wildfires is expected. Wildfires in 2019 & 2020 affected 2,519 and 1,371 hectares respectively within Protected Wildlife Areas (PWA).

Sources: PEN, 2020; PNACC, 2022; CNE, 2021.

#### 3.2 Adaptation policies and measures

Costa Rica has a wide range of adaptation measures. According to the Registry of Climate Action Measures updated as of July 2023, the Costa Rican government has implemented 184 measures classified into plans (5), south-south cooperation programs (6), strategies (5), alliances (1), standards and certificates (2), offers (1),

academics (4), policies (6) and projects (155) for adaptation. Of the 184 measures, 79 are based on a cross-cutting approach involving planning and governance projects, research, education and capacity building. The rest of the measures have specific approaches in sectors or geographic areas.

To give granularity to the progress in the implementation of climate change measures, the following table details only the projects specific to the sectors that the Costa Rican government indicates as priorities in its NDC (2020).

Costa Rica's national monitoring and registry system makes it possible to know the current status of all policies implemented and to establish progress by subsector.

Table 1. Adaptation measures for priority sectors

Sectors		Measure	Degree of implementation (identified priorities / initiatives / flagship projects)			
		Establishment of platforms to update and elaborate zoning scenarios	16 of the 17 policies have been finalized -Creation of 12 zoning maps covering a total area of 60,346 hectares, including various crops.			
		Capacity building for producers to face climate challenges	-Capacity building for technicians and producers in technological options for adaptation to climate change, especially in coffee production, agriculture and water managementEmphasis on bringing back and valuing local knowledge in			
	Agriculture	Implementation of soil conservation practices	indigenous territories to face climate challengesSignificant reduction of water consumption in rice crops, with 70% savings in irrigation water costs.			
	, igiioaitai e	Promotion of crop diversification	-Production of online accessible material, disseminating good practices for adaptation to climate change for diverse			
		Efficient water management	crops and farming systems.			
		Promotion of resilient family farming				
		Technical assistance and training				
		Promotion of research and technology transfer				
	Livestock	Implementation of forestry- pastoral techniques	The 10 measures implemented have been completed -Successful implementation of adaptation technologies on 63			
		Introduction of sustainable technological alternatives	livestock farms, improving the resilience of livestock to extreme weather events and ensuring the supply of forage during critical periods.			
		Sustainable production of livestock and dairy farms	-Training for producers in sustainable farm managementPilot farms dedicated to the fattening of bulls and milk production, to increase the availability of forage resources for cattle			
₹ • ₽·		Promotion of adaptation processes in communities	feeding during critical periodsDissemination of information through videos to promote the			
		Establishment of model farms with slurry fertigation techniques	adoption of adaptation practices.			
		Efficient use of biofertilizer from biodigesters				
		Technologies for the rational use of water				
		Adaptation strategies in livestock production units				

Ecosystems biodiversity	Implementation of specific measures for adaptation to climate change in wetlands  Pilot program for biological participatory monitoring and online platform for information exchange  Forestry suitability study to strengthen connectivity  Integrated management of marine-coastal resources to adapt artisanal fisheries to climate change  Improved water management and resilience of coastal communities  Coral reef restoration  Implementation of priority actions for adaptation to climate change in Tortuguero National Park  Ecosystem restoration and recovery processes and ecosystem services	Of the 13 measures, 6 are in the implementation stage -Wetland restoration and public awarenessEstablishment of 17 participatory monitoring brigades to record wildlife speciesIncreased connectivity in farmsGeneration of additional income options for families through diversification of activities and training on climate changeTraining of community members in climate change, water resource management, forest conservation and solid waste managementEstablishment of nurseries and restoration sites for coralsMangrove restoration in three protected areasImplementation of actions to strengthen adaptation to climate change, including the generation of information and capacities in the cultivation of species and structures.
Forests	International campaign to promote green and sustainable recovery  Risk mapping system to prevent forest fires  Forest fire incident management system  Landscape rehabilitation  Forestry Support and Promotion Program (PPAF, Spanish acronym) for financing for forestry projects.	The 5 measures are in the implementation stage.  Tracking the progress of most of these measures is challenging due to their recent implementation. The PPAF, during its pilot period between 2013 and 2017, financed the planting of 148,133 trees with an investment of 316,200,994,00 CRC in five years. The need to strengthen technical support was recognized. The pilot initiative was scaled up to consolidate a broader more permanent program.
Water resources/ Water and sanitation	Strengthening the infrastructure and technical capacity of the management associations to address the impacts of climate change on aquifers  Integrate ecosystem-based adaptation measures into public and private sector policies and strategies  Delimit and map protected areas, implement reforestation and infrastructure programs to reduce the use of fossil fuels	Of the 24 measures, 9 are in the implementation stage148.94 hectares of forest have been delimitedMore infrastructure has been provided to aquifer management associations providing better service to users166 families have improved their living conditions thanks to infrastructure achievementsAwareness-raising activities for communities, schools and government officials, strengthening capacities in water management and adaptation to climate changeDesign of tools to support service providers in the creation of resources for conservation of water Implementation of systems for collection, storage and distribution of rainwater in different areas.

Water resources/ Water and sanitation	Improve water management in beneficiary communities, protect water and biodiversity  Conduct hydrogeological studies  Train community leaders in climate change adaptation  Promote water regulation and integrated management	Through the exchange of experiences, the capacity to adapt to climate change has been strengthened in Costa Rica and Peru.
Cities / human settlements housing	Implementation of individual or collective wastewater treatment systems  Inclusion of climate change in the process of land use planning  Introduction of a protocol for assessing the impact of climate change on land use planning  Promote sustainable construction and green buildings  Evaluation of green infrastructure and ecological connectivity	Of the 9 measures, 4 are in the implementation stage. Although some of the measures have not yet shown progress, the following results have been recorded: -Introduction of the SDG 6 Water and Sanitation Policy Support System to monitor progress in Costa RicaDevelopment of technical capacity, planning and management toolsReduction of vulnerability of coastal communities and strengthening the adaptive capacity of local stakeholders and vulnerable ecosystemsIdentification of vulnerability to hydro-meteorological events related to climate changeStrengthening of local capacity to prioritize investments and allocate budgets.
Risk	Facilitate community and socioeconomic conditions for the implementation of an inclusive and resilient recovery model  Definition and creation of projects adapted to the needs of indigenous organizations in each territory  Integration of climate change criteria in municipal processes, financial valuations and public knowledge  Capacity building in water management and protection Reduce damages due to extreme weather events  Systematization of good practices for government officials  Establishment of a thematic network of public-private partnerships for risk management Inclusion of private sector as a stakeholder in the National Risk Management System.	Of the 10 measures, 6 are in the implementation stage. Although some of the measures are not yet showing progress, the following results have been recorded:  -A participatory process was established with indigenous communities to develop post-disaster recovery plans and actions, in collaboration with municipalities and government entities.  -Weather stations have been installed to transmit information in real time, and an Early Warning System has been installed to provide greater security and preparedness for adverse weather events.



Health

Guarantee the capacity of the productive sectors to withstand and adapt to climate change, t hus ensuring food availability and adequate nutrition.

Improve health surveillance by monitoring diseases related to climate change impacts.

#### Of the two measures, one is in the implementation stage.

The Malaria elimination policy in Costa Rica was widely successful and internationally recognized.

Source: Own elaboration based on Climate Action Measures Registry, 2021.





# Mitigation

With the signing of the Paris Agreement, the parties committed to keep the global average temperature increase well below 2°C above pre-industrial levels and to continue efforts to limit it to 1.5°C.



Although the goal is to achieve 100% renewable electricity generation, climate action does not yet serve as comprehensive roadmap for development. For example, the operationalization of the NDCs remains in transition from being aspirational goals to a prioritized investment plans with a clearly defined timeline.



#### **KEY OPPORTUNITIES**

Mitigation strategies require addressing and taking advantage of opportunities to increase the adaptive capacity of the sectors through the implementation of better production practices, innovation and investment for eco-competitiveness, consumer awareness, and the development of new products and services.

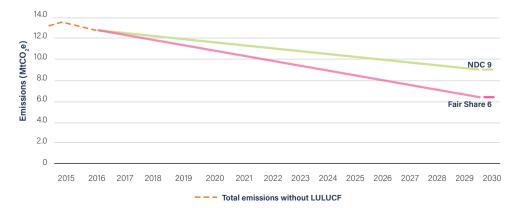
#### 4.1 Country contribution to emissions

Costa Rica's latest total annual emissions reported were 14.2 MtCO<sub>2</sub>e in 2016, and 12.8 MtCO<sub>2</sub>e without considering emissions from land uses (LULUCF)(INGEI, 2021).

In the latest update of its NDC, Costa Rica committed to not exceeding 9 MtCO<sub>2</sub>e annually by 2030, a 37% reduction in total emissions compared to 2016.

However, considering the fair contribution for Costa Rica (Fair Share)<sup>2</sup>, according to the Stockholm Environment Institute Calculator (SEI, 2023), the country should reduce its emissions by 6 MtCO<sub>2</sub>e by 2030 (without considering LULUCF). This implies a reduction of almost 58% compared to emissions in 2016 (Figure 4).

Figure 4. Costa Rica NDC target and fair share without LULUCF.

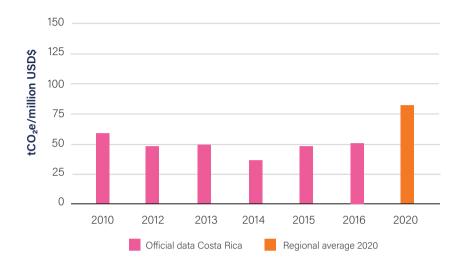


Source: Own elaboration based on INGEI, 2021; NDC, 2021; SEI, 2023.



The emissions intensity of the country's economy decreased by 14% between 2010 and 2016 (MINAE, 2021), lower than the regional average for the same year

Figure 5. Carbon intensity of the economy (tCO2 e / millionUSD\$).



Source: Own elaboration based on INGEI, 2021.

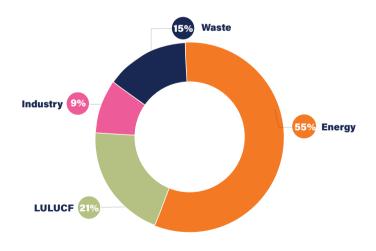
#### 4.2 Emissions by sector

55% of the country's emissions come from the energy sector, while 21% come from the LULUCF sector (MINAE, 2021).

#### **Energy**

Costa Rica's fossil fuel reserves (natural gas, oil and coal) represent an insignificant percentage of the total reserves of Latin America and the Caribbean in terms of energy (OLADE, 2022; BP, 2022; Our World in Data, 2022).

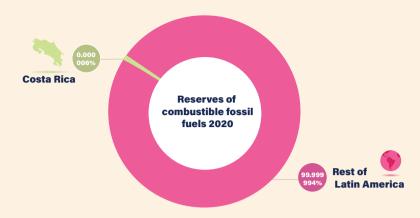
Figura 6. Total emissions by sector 2018.



Source: Own elaboration based on INGEI, 2021.

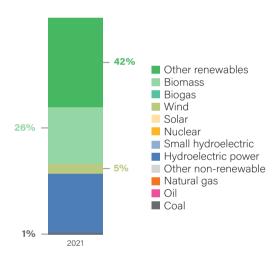
<sup>2</sup> The Fair Share represents the fraction of emissions that each country should emit at most (in this case by 2030) in order not to exceed the 1.5°C average global temperature increase. There are various methodologies for calculating the fair share, the following is used here developed by the SEI, because it provides information for all Latin American and Caribbean countries. Considerations used for the calculation (SEI): Historical responsibility: since 1850, Mitigation path: 1.5°C standard (excl USCUSS), Capacity: 0% development threshold, 50% Responsibility - 50% Capacity.

Figura 7. Costa Rica's fossil fuel reserves and its share of total LAC reserves<sup>3</sup>



Source: Prepared by the authors based on OLADE, 2022; British Petroleum, 2022; Our World in Data, 2022.

Figura 8. Primary energy matrix 2021.



The primary energy matrix presents, historically, a low dependence on fossil fuels (1% in 2021), a value considerably lower than the regional average obtained in 2021 of 66% (OLADE 2022; IEA 2022). In turn, renewable energies such as biomass and geothermal energy are strongly predominant, reaching a share of 69% in 2021 (OLADE, 2022).

**Source:** Own elaboration based on BEN, 2021. This matrix shows primary energy resources. In this sense, it should be considered that if the country imports secondary fuels, these will be reflected in the sector's emissions, but not in this primary energy matrix.

Figura 9. Carbon intensity of Costa Rica.

The carbon intensity of the primary matrix is  $2.76 \text{ tCO}_2\text{e/toe}$  in 2021, which is above the regional average of  $2.25 \text{ tCO}_2\text{e/toe}$  for the same year.

Costa Rica issues

2.76

tCO<sub>2</sub>e / toe

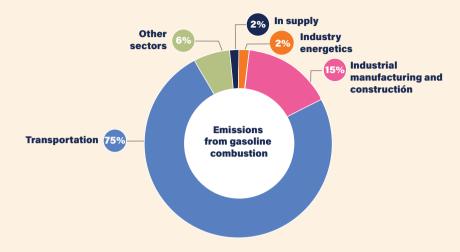
per unit of energy supply.

Source: OLADE, 2022; EDGAR, 2022.

**<sup>3</sup>** For the conversion to energy units of fossil fuel reserves, the lower calorific values given by OLADE as a reference in its publication Manual De Estadísticas Energéticas, OLADE 2011 were used.

Emissions from the energy sector have shown a slight increase between 2010 and 2019, with Transport being the subsector that contributes the most to the emissions of this sector with a 75% share in 2021, followed by the Manufacturing and Industrial Construction subsector with 15% (INGEI, 2021).

Figura 10. Energy sector emissions by subsector.



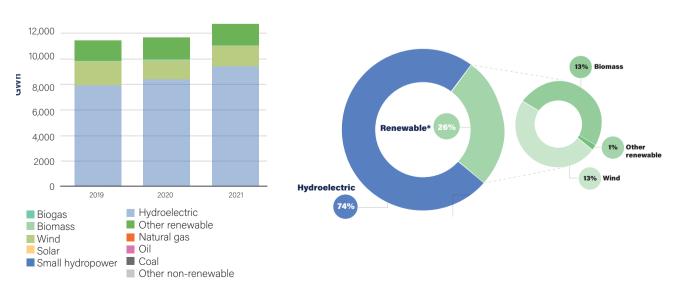
Source: Prepared by the authors based on INGEI,

#### **Power generation**

main source in Costa Rica's electric power matrix, reaching a 74% share in 2020. On the other hand, the share of renewable energies has been increasing over the last decade from 5% in 2011 to 26% in 2021.

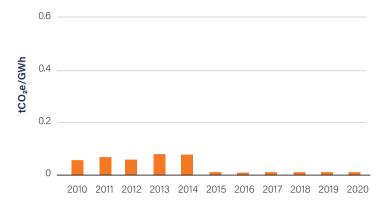
Large-scale hydroelectric power (>50MW) is the Of the 26% of electricity generation from renewable sources, 46% was from wind energy, with a smaller share of solar energy, biogas and biomass.

Figure 11. Electricity generation matrix and percentage share of each technology in 2021.



Source: Own elaboration based on CENCE, 2022.

Figure 12. Carbon intensity of electric power generation (ktCO<sub>2</sub>e/GWh).



Source: Own elaboration based on EDGAR, 2022; IRENA, 2022.

The emissions intensity of electricity generation has decreased in recent years due to the gradual incorporation of renewable energies into the matrix. It is the lowest in the region (0.01 tCO<sub>2</sub> e/GWh) (EDGAR, 2022; IRENA, 2022).

#### **Transportation**

Emissions from the transportation sector increased by 60% between 2010 and 2019, then decreased in 2020 due to the COVID-19 pandemic, only to rise again in 2021.

Figure 13. Transportation Emissions 2010-2021.

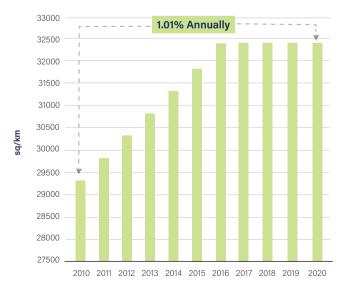


Source: Own elaboration based on EDGAR, 2022.

# Agriculture, forestry and other land uses (AFOLU)

Forest land in Costa Rica experienced a continuous increase in the first part of the decade 2010-2020, and then remained constant until 2020. The average annual rate of recovery was 1.01% (approximately 15 thousand hectares per year) as opposed to the region (LAC) which presented an average annual loss of 0.3% (World Bank, 2022).

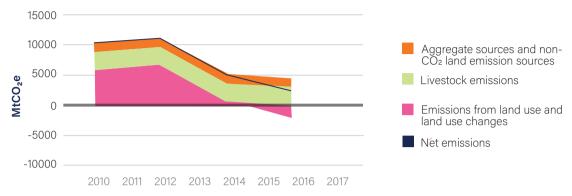
Figure 14. Area of native forests in Costa Rica and average annual loss rates.



Source: Own elaboration based on World Bank, 2022.

Considering the emissions officially reported by Costa Rica, the AFOLU sector presents positive net emissions, which decrease from 2012, reaching a minimum in 2016, the last year reported by Costa Rica, where they reach 1.5 MtCO<sub>2</sub>e.

Figure 15. AFOLU emissions by subsector.



Source: Own elaboration based on INGEI, 2021.

#### 4.3 Mitigation policies and measures

The National Decarbonization Plan (NDP) presented at the beginning of 2019 outlines specific sectoral actions that maintain preponderance in terms of mitigation policy implementation. Subsequent NDP progress reports in 2019 and 2021 detail the implementation status of each of the goals outlined in the plan.

Table 2. Mitigation measures and progress in implementation

Sector	Measure	Degree of implementation (identified priorities / initiatives / flagship projects)
Transportation	Modernizing public transportation and create an Integrated and intermodal system integrating electronic payment system and electric train	In implementation stage:  - The pilot project for electronic payment in public bus transportation started in April 2022 <sup>4</sup> .  -The electric passenger train was replaced by a Passenger Rapid Train <sup>5</sup> .
	Achieving the decarbonization of the public transport sector by electrification and adoptionof zero-emission technologies	In implementation stage: -Since 2021, 2 pilot electric bus route programs have been implemented and one route is expected to be expanded <sup>6</sup> Costa Rica designed and formalized a Roadmap for the creation of a cluster of hydrogen; however, there is still a need for implementation and creation of a regulatory legal framework <sup>7</sup> .

<sup>4 &</sup>quot;Costa Rica Inicia Piloto de Pago Electrónico En Servicio Público de Autobuses." Presidency of The Republic of Costa Rica, April 29, 2022, www.presidencia.go.cr/comunicados/2022/04/costa-rica-inicia-piloto-de-pago- electronico-en-servicio-publico-de-autobuses/. Accessed July 15, 2023.

<sup>5</sup> Arrieta, Esteban. "Tren Rápido de Pasajeros Entre Paraíso Y San José Costaría \$650 Millones Y Estaría Listo Antes de Terminar Gobierno." Larepublica.net, La República, July 22, 2022, www.larepublica.net/noticia/tren-rapido-de-pasajeros-entre-paraiso-y-san-jose-costaria-650-millones-y-estaria-listo-ante-de-terminar-government#:~:text=demanda%20avalan%20proyecto-,Tren%20r%C3%A1pido%20de%20pasajeros%20entre%20 Para%C3%ADso%20y%20San%20Jos%C3%A9%20costar%C3%ADa,listo%20antes%20de%20terminar%20 gobierno&text=Siempre%20y%20cuando%20se%20confirmen,el%20gobierno%20de%20

Integrate "transportoriented development" perspective into land-use planning and management instruments

#### In advanced implementation:

- -In 2020, municipalities promoted development practices to reduce emissions from the transportation sector.
- -14 municipalities are added to the 6 that had already participated in the Carbon Neutral Country program in previous years, bringing the total to 20 municipalities committed to the decarbonization of their territories.

Accelerate the transition of the vehicle fleet to zero-emission technology

#### **Under implementation:**

- -The National Electric Transportation Plan was published in 2020 and contains regulations.
- -In 2021, thirty-seven institutions began to transform their fleet (the Costa Rican Institute of Electricity, ICE purchased 100 automobiles, and 18 other institutions added another 109 vehicles).
- -The Electromaps website provides a list of 267 charging stations for electric vehicles.9

Improve combustion fleet efficiency

#### Planning stage:

- -The Costa Rican government aims to implement a new fuel mix starting in 2024 to reach 8% ethanol by  $2026.^{10}$
- -As of 2023, there is no roadmap for biodiesel production and use.
- -Until 2023, there is no eco-labeling of vehicles in operation.



Consolidate freight logistics program to reduce emissions

#### Planning stage:

- -A low-emission pilot cargo project financed by a German agency is set to analyze the cost of replacing internal combustion vehicles with electric vehicles in three Costa Rican companies.
- -In 2020, feasibility studies and planning of a first logistics pipeline for the train Eléctrico Limonense de Carga (TELCA) began as part of a partnership between two private sector companies. However, as of 2023, there is no information indicating that TELCA has started operations.

Promote technological efficiency in the heavy and light cargo transportation sector

#### Planning stage:

- -There is no information on the development of the plan for efficiency and emissions reduction in freight transportation.
- -On the pilot project to improve the efficiency of freight transportation, CEMEX and FIFCO-FEMSA are carrying out a freight compensation project to prevent trucks from traveling empty.



Promote the modernization of the electrical system to confront the challenges raising from decarbonization digitalization, and decentralization of the electricity production.

#### At an advanced stage of implementation:

- -In 2021, hydrocarbons had a 1% share in the national's energy matrix.
- -In addition to the National Plan for Electric Transportation, the Costa Rican government has published the National Plan for Intelligent Electricity Networks and the directory of sustainable mobility guideline in the public sector.
- -In 2021, the installation of 608,583 intelligent meters was recorded. There are no data for the following years.
- -There is no information on the elaboration of a Climate investment improvement plan.

Promote energy efficiency

#### In planning stage:

- -There is a draft proposal for the implementation of the Energy Efficiency Law that has not yet been approved.
- -28 public macro-consumers have energy efficiency improvement measures in place.
- 6 BNamericas. "Costa Rica Inaugurará Su Primera Ruta Pública Con Autobuses Eléctricos." BNamericas.com, BNamericas, November 10, 2022, www.bnamericas.com/es/noticias/costa-rica-inaugurara-su-primera-ruta-publica-con-autobuses-electricos. Accessed July 15, 2023.
- 7 Singh, Nanda. "Roadmap And Legal Framework: Two Pending Issues for Green Hydrogen In Costa Rica Strategic Energy." Strategic Energy, September 12, 2022, www.energiaestrategica.com/hoja-de-ruta-y-marco-juridico-dospendientes-para-el-hidrogeno-verde-en-costa-rica/. Accessed July 15, 2023.
- **8** "14 Municipalities Add Actions Towards the Decarbonization Of Their Territories." El Mundo CR, June 15, 2020, elmundo.cr/municipalidades/14-municipalidades-suman-acciones-hacia-la-la-descarbonizacion-de-susterritorios/. Accessed July 15, 2023.
- **9** "Recharging points in Costa Rica." Electromaps.com, 2023, www.electromaps.com/es/puntos-carga/costa-rica. Accessed July 15, 2023.

Strengthen norms, standards and incentives for the effective implementation of sustainable construction practices in buildings and other infrastructure

Improve the operating practices of existing buildings and other infrastructure in a manner that significantly reduces their impact on GHG emissions

#### In Implementation:

-There are about 130 buildings certified under the LEED certification system or sustainable buildings, which encourages the incorporation of sustainable strategies, such as energy efficiency and water consumption methods, resource use, and energy efficiency alternatives and improvement of the interior quality of the space<sup>11</sup>.

-By 2021, according to the NDP progress report, 995 existing buildings implemented at least one action to reduce GHG emissions in their operation within the framework of one of the recognized voluntary mechanisms.



waste

Construction, industry and

Promote the process of low-emission technological transformation of the industrial sector

#### In advanced implementation stage:

-There is a roadmap under development for decarbonization in the industrial sector.
-2 pilot projects for the substitution of natural refrigerants in the food manufacturing industry

#### Promote the development and consumption of products and services under circular economy models

#### In implementation stage:

-In 2020, pilot projects were conducted to certify carbon-neutral products in different areas. As a result, the private sector will have the opportunity to access more favorable markets through green certifications. In 2021, two products applied for environmental labeling and are currently in the process of evaluation and authorization.

-Two circular economy pilot projects focused on packaging were implemented.

# Policies that promote integrated low-emission waste management and circular economy

#### In early implementation stage:

-Creation of the Action Plan for Integrated Waste Management and the National Composting Plan by 2020.

-NAMA designed with a goal of 64% reduction of GHG emissions from ordinary solid waste.

-4 circular economy pilot projects in the waste sector.

# Improve effective wastewater management

#### In early implementation stage:

The Sewerage Investment Plan 2022-2026 was published, which contemplates investment projects inpriority sectors established in the National Decarbonization Plan.

#### Create enabling conditions to improve the integrated management of solid and liquid waste at both the residential and business levels

#### In advanced implementation stage:

- -According to the third NDP Progress Report, 3 waste management awareness campaigns have been implemented by 2021.
- -As of 2021, 5 municipal capacity building processes on ISWM were documented.
- -3 pilot projects on circular economy in waste management implemented.

Table 3. . Sectors with mitigation measures for the Agriculture, Forestry and other land use sector

# Agriculture

Sector

Measure

**Develop** innovation

that facilitate the

generation of

goods

processes in the value

chain of priority products

decarbonized agricultural

Degree of implementation (identified priorities / initiatives / flagship projects)

#### In advanced implementation stage:

- -In 2021, three decarbonization agreements for sugar, rice and bananas have been signed with different Boards of Directors.
- -In 2021, the NAMA proposal documents for rice, Musaceae and sugarcane were in process (60% developed).

<sup>10 &</sup>quot;Costa Rica Aims to Blend Fuel With 8 % Ethanol By 2026." SWI Swissinfo.ch, March 31, 2023, www.swissinfo.ch/spa/costa-rica-combustibles\_costa-rica-apunta-a-mezclar-combustible-con-un-8---de-etanol-en-2026/48410096. Accessed July 15, 2023.



Encourage the livestock sector to contribute to decarbonization with efficient practices and carbon sequestration on farms, the protection of ecosystem services and the generation of resilience

Design and improve a system of metrics productivas ganaderas.

#### In advanced implementation stage:

- -In 2022, the Sustainable Livestock Policy of Costa Rica was published, which serves as the main guideline for the decarbonization of the livestock sector.
- -By 2021, 1,652 livestock farms have implemented NAMA technologies.
- -The Information System of the National Directorate of Agricultural Extension (SDNEA) provides technical support to livestock farms.
- -An organic agricultural waste education campaign is registered as of 2021.
- -2 pilot waste utilization projects were implemented

#### In advanced implementation stage:

- -Document with Warsaw Framework and safeguards completed (100%)
- -As of 2021, the Payment for Environmental Services (PES) 2.0 document was in the process of being formalized. No information is available after this date.
- -By 2021, a total of 5.52 km² were intervened.



Forests and natural ecosystems

Implement the REDD+ Strategy to promote the reduction of emissions from deforestation, avoided degradation and conservation of forests and ecosystems in both rural and urban areas.

Promote the protection, restoration and management of other high carbon ecosystems

#### In advanced implementation stage:

-Document with Warsaw Framework and safeguards completed (100%) -As of 2021, the Payment for Environmental Services (PES) 2.0 document was in the process of being formalized. No information is available after this date. -By 2021, a total of 5.52 km2 were intervened.

#### In advanced implementation stage:

-As of 2021, three pilot mangrove management projects have been implemented. -The document 'Guía de Buenas Prácticas en Conservación y Restauración de Humedales Altoandinos' analyzes the Ramsar Site Turberas de Talamanca and its importance as a high carbon ecosystem.

Source: Own elaboration based on National Adaptation Plan, 2019, PND: Implementation Progress Report to 2021, "Principales Avances Del Plan Nacional de Descarbonización", 2020.

**<sup>11</sup>** "LEED Certification in Costa Rica," SPHERA, 2014, www.spherasostenible.com/certificacion-leed-costarica#:~:text=It%20is%20about%20a%20system,the%20quality%20interior%20of%20the%20space. Accessed July 15, 2023.





# **Financing**

Under the Paris Agreement, the Parties committed that financial flows will be consistent with a scenario towards low GHG emissions and resilient climate development.



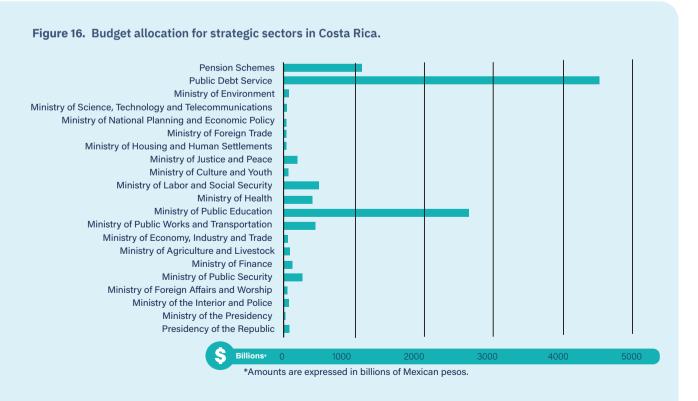
The country's current economic situation, marked by a high and persistent fiscal deficit, is a challenge for the pursuit of climate-responsible alternatives.



Pay-for-performance schemes and other financial mechanisms are needed to incentivize up-front emission reduction investments while ensuring financial sustainability post international cooperation.

#### **5.1** The role of the public sector

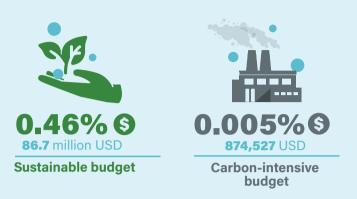
The distribution of the federal budget makes it possible to identify government priorities in the development planning of Latin American and Caribbean countries.



Source: Own elaboration with information from GFLAC, 2021.

In 2019, the budget allocated to hydrocarbons represented 0.005% of the total budget of the Republic, 92 times less than the country's pre-supposed sustainable budget, which consists of labeled spending for climate change, energy efficiency, renewable energy and natural disasters.

Figure 17. Comparison of sustainable budget versus carbon-intensive budget.

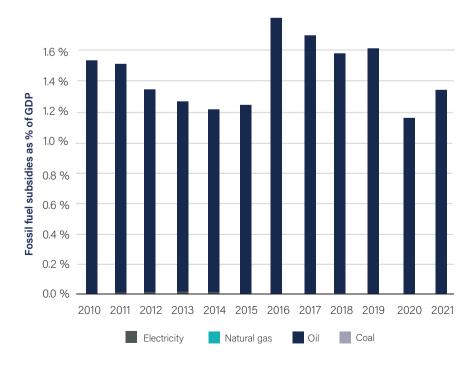


Source: Prepared by the authors with information from GFLAC, 2021.

Costa Rica does not have a carbon tax. On the contrary, fossil fuel subsidies continue, although these subsidies have decreased in the last years of the 2010-2020 decade, reaching a value of less than 0.4% of GDP in the period 2010-2020.

This means more than US\$257 million considering the GDP reported by the World Bank for Costa Rica (World Bank, Open Data), in 2021.

Figure 18. Fossil fuel subsidies as a percentage of GDP.



Source: Own elaboration based on FossilFuelSubsidyTracker.org, 2022.

#### 5.2 International cooperation

Costa Rica receives international cooperation for mitigation and adaptation projects from various international organizations. A distinction is made between non-reimbursable amounts and loans.

Table 4. List of projects and amounts approved for Costa Rica from different international cooperation agencies.

Agency / Institution	Scope of the project	Amount approved for the period 2016-2022 (Million US\$)			Approved projects period 2016-2022			
		Non refundable	Loan	Co-financing	Mitigation	Adaptation	Others	Preparation
Green Climate Fund (GCF)	Costa Rica only	25.1	304.1	1,602.0	2.0			3.0
	Multiple countries	25.9	51.4	166.8	3.0	2.0	2.0	4.0
Global Environment Facility (GEF)	Costa Rica only	24.9		152.9			9.0	
	Multiple countries	21.3		238.5			5.0	
UN Climate Technology Centre and Network (CTCN)	Costa Rica only	0.8				1.0	4.0	
	Multiple countries	0.0					1.0	
Inter-American Development Bank (IDB)	Costa Rica only		1,106.6		8.0	2.0	13.0	
	Multiple countries							

Source: Own elaboration based on CTCN, 2022; IDB, 2022; GEF, 2022; GCF, 2022.





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#### **Country profile April 2024**

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